Message Text

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E.O. 11652: GDS

TAGS: EAID, PFOR, HA

SUBJECT: OAS AGENDA MEETING

REF: PORT AU PRINCE 1814

- 1. REFTEL PROVIDED GUIDANCE ON REMARKS TO BE MADE AT OAS MEETING TO FIX AGENDA FOR JUNE JOINT COMMISSION MEETING. THE FOLLOWING PROVIDES INFORMATION ON SPECIAL ACCOUNTS, CUSTOMS AND BUDGET REFERRED TO IN PARA 6 OF REFTEL FOR DISCUSSION AT JOINT COMMISSION MEETING AND SUBSEQUENTLY IN PORT-AU-PRINCE.
- 2. BUDGETING AND AUDITING PROCEDURES FOR SPECIAL
 ACCOUNTS IN NATIONAL BANK: WORLD BANK ESTIMATES THESE
 ACCOUNTS PLUS REGIE RECEIVED \$62 MILLION IN 1975, OR
 56 PERCENT OF TOTAL GOH REVENUES. ALTHOUGH MAJOR PORTION
 THESE FUNDS MAY BE GOING TO LIGITIMATE DEVELOPMENT ACTIVITIES,
 E.G. MUCH OF SEPRRN'S BUDGET COMES FROM SPECIAL ACCOUNT
 FUNDS, WORLD BAND HAZARDS GUESS ON PAGE 87 OF REF B THAT
 \$21 MILLION OF 1975 RECEIPTS MAY HAVE GONE FOR NON-ESSENTIAL
 PURPOSED. FUNDS ARE IN THEORY EARMARKED FOR
 SPECIFIED USES EVEN THOUGH THESE EXPENSES MAY BE
 FOR LOW PRIORITY ACTIVITIES. NO ORDERLY BUDGETING
 SYSTEM IS USED FOR THESE FUNDS. NO PUBLIC SUMMARY
 OF PURPOSE AND ANNUAL INCOME OF INDIVIDUAL ACCOUNTS
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IS AVAILABLE. FUNDS ARE APPARENTLY NOT SUBJECT TO AUDIT. EXISTING RECORDS MAKE IT IMPOSSIBLE TO CALCULATE WHAT PART FUNDS ARE FOR CURRENT EXPENSES AND WHAT PART FOR CAPITAL EXPENDITURES.

3. CUSTOMS: WORLD BANK'S CURRENT ECONOMIC POSITION PROSPECTS OF HAITI, DECEMBER 7, 1976, HIGHLIGHTS

SLOW GROWTH FOR CUSTOM RECEIPTS. WORLD BANK ESTIMATES THAT WITH SOME CHANGES IN RATES AND REDUCTIONS IN EXEMPTIONS, AN ADDITONAL \$15 MILLION COULD BE COLLECTED ANNUALLY. DESPITE SEVERAL CLAIMS IN PAST THAT REFORM EFFORT IS UNDERWAY, IT APPEARS THAT CUSTOMS SYSTEM IS AS CHAOTIC AS EVER AND THAT SIGNIFICANT SUMS DUE UNDER EXISTING REGULATIONS ARE NOT BEING COLLECTED. IMF PROVIDED ADVICE IN PAST AND WEST GERMANY CURRENTLY PROVIDING CUSTOMS ADVISERS. PROBLEM IS NOT LACK GOOD ADVICE BUT ABSENCE OF CLEAR CUT DIRECTIVES AND SUPPORT FROM PALACE FOR MAJOR REFORM OF CUSTOMS SERVICE: SALARY IMPROVEMENTS. IMPOSITION OF ADMINISTRATIVE DISCIPLINE, INSTALLATION OF IMPROVED PROCEDURES, SIMPLE CUSTOMS CODE THAT CAN BE ENFORCED AND PALACE SUPPORT OF CUSTOMS SERVICE VIS-A-VIS ANY ATTEMPT TO OBTAIN SPECIAL FAVORS.

4. OPERATING BUDGET: AS HIGHLIGHTED IN WORLD BANK'S REPORT MENTIONED PARA 3, REAL SIZE OF GOH OPERATING BUDGET HAS BEEN DECLINING FOR MANY YEARS AS COMBINED RESULT TAX SYSTEM AND INFLATION.
GOVERNMENT MINISTRIES RESPONSIBLE FOR PROVIDING BASIC SERVICES TO RURAL POOR HAVE BEEN HAMSTRUNG BY:
A. LACK OF FUNDS FOR OPERATING EXPENSES OF DEVELOPMENTAL OR SERVICE PROGRAMS;
B. LETHARGY OF GOVERNMENT EMPLOYEES WHO GENERALLY HAVE RECEIVED NO SALARY INCREASES IN 15 YEARS AND HAVE LONG SINCE TURNED THEIR ENERGIES ELSEWHERE. SUGGEST WE URGE GOH TO FOLLOW THROUGH ON CONFIDENTIAL

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PROMISE TO PROVIDE AT LEAST MODEST ACROSS-THE-BOARD SALARY INCREASES. WE BELIEVE THIS PROGRAM SHOULD BE SUPPLEMENTED BY MEANINGFUL SALARY INCREASES TO EMPLOYEES MEETING HIGH PROFESSIONAL STANDARDS IN KEY MINISTRIES RESPONSIBLE FOR PRODUCTIVITY INCREASING PROGRAMS, E.G. AGRICULTURE AND PUBLIC WORKS AS WELL AS PERSONNEL IN REVENUE COLLECTING SERVICES SUCH AS CUSTOMS AND KEY PERSONNEL IN OTHER MINISTRIES, E.G. PLANNING AND ADMINISTRATIVE REFORM SECTIONS. ISHAM

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| Margaret P. Grafeld | Declassified/Released | US Department of State | EO Systematic Review | 22 May 2009 |
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